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## A BIBLIOGRAPHY OF MUNICIPAL PROBLEMS AND CITY CONDITIONS.

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## INTRODUCTORY.

*"Knowledge is of two kinds. We know a subject ourselves or we know where we can find information upon it. When we enquire into any subject, the first thing we have to do is to know what books have treated of it."*—  
SAMUEL JOHNSON.

In any rapidly developing literary or scientific field, an absolutely complete bibliography is an impossible ideal. No argument is needed to show that municipal government in the present stage of public interest presents such a field. Since the publication of the first edition of this work in 1897, the literature on cities has grown so rapidly that from three to four times as much space is now required to list it adequately. Amid such a flood of materials, it is unavoidable that some errors and omissions should occur. In spite of the exercise of the utmost caution, the bibliographer therefore can only hope that such as may be found in the present work will not prove to be of a serious character.

However, it is believed that the materials presented will prove sufficient in all cases either to open up any portion of the field to the thorough investigator, or to answer the chance question of the casual seeker for information. In order that the lists might answer such diverse ends as these, many titles of apparently ephemeral and local interest have been included. There is no widespread interest, so far as the compiler is aware, in the water works of Kowloon, nor can it be claimed that a German *Doktorarbeit* on the population of some obscure fifteenth century market-town touches a burning question of the day. Yet among those into whose hands the bibliography may fall there perhaps will be some to whom such subjects are of professional or local interest, and it is certainly a legitimate purpose of a work of this nature to facilitate access to the information they seek. For while there is undoubtedly great need among students for a systematic guide to the *best* literature on the subject of municipal government, the purpose of a bibliography, like that of a dictionary, is wider and more catholic. It cannot afford to be exclusive, it cannot profess to present the best only, it must seek to be comprehensive.

Accordingly the present edition has retained the same ambitious scope proposed for the work of 1897, and aims to include the books, pamphlets and periodical literature on municipal affairs of the United States,

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Great Britain and Colonies, Germany, France, Italy, Spain and other European countries. It is a pleasure to note in this connection that the collections made by American librarians in the meantime—notably that of the Reform Club Committee on City Affairs—have greatly lightened the labor of the bibliographer and assured it a degree of comprehensiveness before impossible of attainment. All the materials published in the first edition of the bibliography and in the fifteen quarterly supplements prepared by Dr. Maltbie, and appearing subsequently in *MUNICIPAL AFFAIRS*, are included in the present work. A great number of references gathered by special investigators in English, German and French libraries have also been added. Especially useful were the briefer bibliographies covering one part or another of the field, which have been issued by various organizations since 1897.

So far as public documents are concerned, the aim of the present bibliography is the same as that of its predecessor. Formal accounts and routine reports of cities or of organizations following municipal ends have not been indexed except where specially important matter justified mention. On the other hand an attempt has been made to include all the more important special reports, national, state and local, on municipal topics. This distinction may perhaps be made clearer by a few illustrations. Routine reports—those omitted—include, for instance, *Municipal Registers*, *City Documents* or *Year Books* of American cities, the *Verwaltungsberichte* and *Haushaltsetats* of German cities, etc. To have cumbered the bibliography with such titles would have added enormously to its bulk and practically nothing to its value.

Special reports—those indexed—include such as appear at irregular intervals, often from sources outside the city. Thus our own Consular Reports contain much valuable material, and have been indexed in detail, since otherwise the only access to them would be through the numerous indexes and tables of contents in the Consular Reports themselves. The investigations of special legislative committees, as the Lexow Committee, the Parliamentary Commission upon Municipal Trading now in session in Great Britain, also belong to this category. State administrative departments sometimes publish the results of investigations of great municipal interest, *e. g.*, the recent reports of state labor bureaus on municipal ownership. Studies of this sort are somewhat out of the line of the regular work of these departments and consequently might be overlooked unless special reference were made to them. Sometimes city councils or administrative officials make investigations of special topics not usually included in their regular reports, as the report of the special committee of the City Council of Chicago on street railway franchises and operations in that city. Valu-

able special reports are also made from time to time by business men's associations, municipal leagues and other similar organizations.

While attempting to note materials of the above description, the bibliography can make no claim to completeness in this direction. But it represents the results gleaned from a few of the most thoroughly equipped libraries in the country, and will perhaps serve better to point out the meagreness of our resources in this field than to indicate its real extent and richness.

A few words regarding the arrangement of references may facilitate use of the work. The bibliography is divided into two main parts, a Subject Index (p. 1) and an Author List (p. 313). The Subject Index includes not only the principal topics of municipal administration—a partial list of which is given on page VII., but cities and countries as well, all arranged alphabetically. In the arrangement of the references the following plan has been followed: All relating to any one city have been grouped under that city. Thus references on Sewage Disposal in Berlin are found under BERLIN, subhead Sewage Disposal. The same is true as to countries. The references on Water Supplies in the United States, for instance, are under UNITED STATES, subhead Water Works. In each case, cross references to the city and country have been placed under the main topics. Thus, for example, immediately following the head LIGHTING there is a list of the cities and countries under which will be found additional material on lighting, but which is not general in character, relating only to the city or country referred to.

In the division of topics the compiler has aimed at a greater degree of centralization than in the first edition. For example, such topics as "Special Assessments," "Municipal Bonds," "Municipal Finance," "Octrois" and "Taxation," which were before given separately, are combined in the present work under the single heading "Finance." Cross references under the former separate headings indicating all such changes will speedily set students familiar with the old arrangement on the right track. The advantage gained by the bringing together of all the separate subdivisions of a given topic will, it is hoped, more than compensate for the initial annoyance involved.

One other feature of the Subject Index needs special mention. Upon classifying the material according to this plan a small number of unclassifiable titles were found which resisted every device of the bibliographer's art, titles referring neither to any particular city, nor country, nor single topic. These, together with the important general works, have been given special prominence by being grouped at the beginning of the Subject Index

(p. 1) under the rubric "CITY GOVERNMENT, GENERAL AND UNCLASSIFIED." A similar plan has been followed in each country and city.

In order to keep the bibliography within reasonable limits of size, titles of works were not repeated in the Author List (p. 313). By means of the figures following the names of authors, full reference to their works may readily be found in their appropriate places in the Subject Index. Thus the notation "2—12" refers to title 12 on page 2, and "237—78" refers to title 78 on page 237. The same system is followed in cross references in Subject Index. Whenever one finds the phrase "see 1—4b," or a similar symbol, it means consult reference 4b on page 1; the first number indicating the page and the second the paragraph.

The abbreviations adopted are those in common usage, and are so simple as to be easily understood and to render unnecessary the publication of a long and cumbersome list of magazines. If desirable, the reader may refer to any previous issue of *MUNICIPAL AFFAIRS*, where a considerable number are listed.

Altogether, this edition contains about 12,000 different entries in the Subject Index. In the Author List there are some 8,000 titles referred to under the names of nearly 4,500 authors. By far the larger proportion of the titles are in the English language, but Germany, France, Italy, Austria, Spain, Russia, Holland, Switzerland and many other countries are well represented.

The compiler desires to express his deep sense of obligation to Dr. Milo Roy Maltbie, editor of *MUNICIPAL AFFAIRS*, who has prepared the quarterly bibliographies appearing since 1897, and without whose assistance the appearance of the present edition would have been subjected to even greater delay than the unexpected magnitude of the work rendered unavoidable. Special mention is also due to the courteous and efficient library staffs of Cornell and Columbia universities.

Ithaca, N. Y., May 30, 1897.

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# SUBJECT INDEX

## INCLUDING CITIES, STATES AND COUNTRIES.

### City Government, General Works and Unclassified.

[Note.—The literature of city government, and especially the part produced in America, is of such a nature that to distinguish between works that are systematic and those that are propagandist is practically impossible. Under the above general heading, therefore, are included all materials which in the Bibliography of 1897 were placed under the topics "Administration" and "Reform," together with all similar titles of more recent date. In current discussion, the terms "city government," "municipal administration," etc., are used interchangeably. Articles bearing such titles are grouped below. In arranging articles dealing with special cities and countries, the same division into topics has been followed as in the Bibliography as a whole. The list of cities and states under each topic indicates that articles dealing with that subject in these cities and states may be found under their names. One exception to the general alphabetical arrangement has been made by placing the titles of works dealing with municipal government, general city conditions, or which are otherwise unclassifiable, at the head of the lists under the name of separate cities and states.]

Short list of cyclopedias and other works frequently referred to by number:

- "Cyclopedia of Political Science, Political Economy and of the Political History of the United States." Lalor, John J. Chicago, M. B. Carey & Co., 1883. 3 vols. \$7.50 each. 1
- "Dictionary of Political Economy." Palgrave, R. H. Inglis. London, Macmillan, 1894, 1896, 1899. 3 vols. 8vo, 798, 848, 757 pp. Cl. \$6.50 each. 2
- "Encyclopedia of Social Reform, Including Political Economy, Political Science, Sociology and Statistics, etc." Bliss, W. D. P. (Editor). London and New York, Funk & Wagnalls Co., 1897. 8vo. 1439 pp. Cl. \$7.50. 3
- "Historic Towns Series, American." Powell, Lyman P. (Editor.) 3 vols. New York, Putnam, 1898, 1899, 1900. 8vo. 597, 439, 528 pp. Cl. \$3.50 each. 4a  
Historic Towns of New England. 4b  
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Historic Towns of the Southern States.
- "Municipal Government in Continental Europe." Shaw, Albert. New York, Century Co., 1895. 8vo. 500 pp. Cl. \$2. 5
- "Municipal Government in Great Britain." Shaw, Albert. New York, Century Co., 1895. 8vo. 385 pp. Cl. \$2. 6
- "Social Statistics of Cities." (History, description and statistics of principal American cities in 1880.) Waring, Geo. E. Pt. I, New England and Middle States, 615 pp. Pt. II, Southern and Western States, 843 pp. Washington, Government Printing Office, 1886. 7
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- "The State." Wilson, Woodrow. Boston, D. C. Heath & Co., 1889. 686 pp. \$2. 7b
- "Handbuch der Politischen-Oekonomie." (Volkswirtschaftslehre in zwei Bänden, Finanzwissenschaft u. Verwaltungslehre im dritten Band). Schönberg, Gustav. (Hrsgbr.) Tübingen, H. Laupp, 2 Auflage, 1885. 734, 1007, 1015 pp. 50mm. 8

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- "Constitutions Européennes; les parlements, les conseils provinciaux et communaux et l'organisation judiciaire dans les divers États de l'Europe." Demombynes, Gabriel. Paris, Larose et Forcel, 1881, 2d ed. 1883. 2 vols. 8vo, 1600 pp. 1st ed., 18 fr.; 2d ed., 24 fr. 11
- "Dictionnaire des Finances." (Important articles on Assistance Publique, Le Budget Communal, Communes, Octrois, indexed separately.) Say, Leon. Paris, Berger, L. & Co., 1889, 1894. 2 vols. 1562, 1571 pp. 87 fr. 50 c. 12
- "Nouveau Dictionnaire d'Economie Politique." Say, J. B. Leon. Paris, Guillaumin, 1891-1892. 2 vols. 1448, 1345 pp. 55 fr. 13
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- "Reference List on Municipal Government." (Chiefly since 1894.) Monthly Bulletin of the Providence (R. I.) Public Library. The Bulletin of the Providence Public Library for Feb., 1895 (pp. 14-16), contains an earlier list on the same subject referring principally to works appearing since 1890. These lists are based upon a bibliography prepared by Miss Mary S. Cutler, of the New York State Library School, Albany, N. Y. 20
- "Bibliography of Municipal Administration and City Conditions." Brooks, Robert C. New York, Reform Club, 1897. 8vo, 224 pp. 50 cts. (Published as No. 1, Vol. I. of Municipal Affairs. Subsequent numbers of this quarterly contain bibliographies of the municipal literature for the preceding quarter, all of the material thus published being collected in the present work.) 21
- For references to bibliographies on various special municipal topics see "Bibliographies," or the sub-head bibliography, under the several topics.
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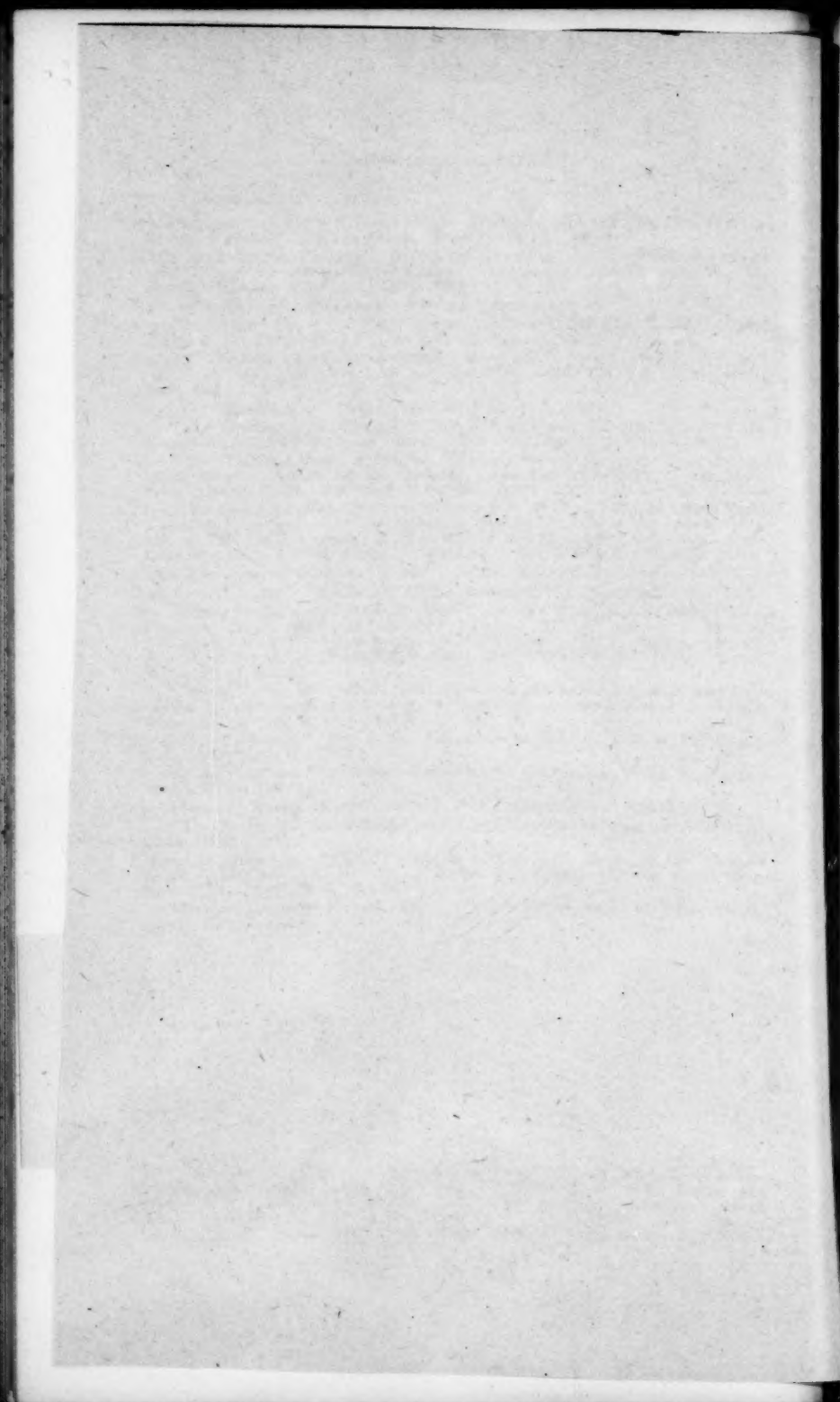
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## LIBRARY ON CITY AFFAIRS.

It contains Works and Reports on Municipal Government from all over the World.

Probably few persons are aware that this city has the best working library upon city affairs and municipal problems in the United States and possibly in the world. This collection has been brought together by the Reform Club Committee on City Affairs, and is located at No. 52 William Street. It contains over 4,500 volumes and about 1,300 unbound pamphlets and documents from some three hundred cities in almost every country of the world. For example, such far away towns as Corfu, Guayaquil, Antofagasta, Buenos Ayres, Moscow, Yokohama, Teheran, Pietermaritzburg, Adelaide, etc., are represented either by city documents or special reports prepared by the United States consuls at the request of the committee. Even San Antonio, which would not supply the United States Department of Labor with data, has just sent in reports. A translation of the Japanese Municipal Corporation act has been furnished by "The Yokohama Mail." In a few instances where no reports are printed, manuscript copies of the municipal accounts have been secured and special investigations made, the results of which are not to be found elsewhere in the world.

For convenience the library is divided into four departments. One contains the general works, treatises, monographs and pamphlets on municipal subjects, and works that contain useful chapters. A second embraces city charters, ordinances, laws, reports and official documents of all kinds. The set for New York is especially complete, embracing some seven hundred volumes. A third is devoted to State and National documents upon municipal subjects and those phases of urban life where Federal and city government come into relation. Files and current issues of magazines and newspapers constitute the fourth, in which are to be found periodicals from France, Germany, Austria, Italy, England, Norway, Holland, Canada and Australia. Recently a collection of prints and lantern slides has been started which promises to be a most useful department, especially for lecturers, editors, authors and reform organizations. Already between one hundred and two hundred photographs have been secured, many of which have been specially taken for this collection and can be duplicated nowhere, and the number is being added to almost daily.

In order to extend, perfect and keep this library up to date, a comprehensive system has been instituted. The Department of State has requested its representatives abroad to assist, and outside of the more important foreign cities, where

there are no American consuls, special agents superintend the work of collection. A thorough canvass is now being made for the documents of British towns, German cities having been covered in 1899 and files for twenty or thirty years obtained. In the United States the city officials are giving generous support, and as the Reform Club has members in nearly every city of any size, who have taken a great interest in the work, it is evident that the committee will soon secure everything of value upon city affairs.

The number of volumes is rapidly growing, and the present quarters will soon be inadequate. Sooner or later a special building will need to be provided. Neither the new Public Library nor the Boston or Congressional libraries are making so thorough an attempt to collect and classify works upon city affairs. With the growing magnitude and importance of municipal problems, it is absolutely necessary that some place be provided where everything in the way of works and reports on municipal matters is sure to be found and where there are specialists upon these matters.

The Reform Club Committee has not only collected a fine library, but it has prepared a comprehensive card catalogue, embracing not only book titles, but chapters, sections and important paragraphs of books, pamphlets, municipal reports, magazine articles, etc. Thus, in a moment, one can tell exactly what is to be found in the entire library upon any given subject, and in a given country or a given city. For instance, a reporter had occasion to call for information on the abattoirs in Freiburg. In thirty seconds a report was in his hands and others on the way. As far as known, no such catalogue is to be found in any other library.

Through the kindness of the committee, the library has been opened to every one, and the fullest use is desired. All who are interested in municipal topics, who desire data at first hand, or who wish assistance in any direction whatsoever, will find the library most useful and easily accessible. Dr. Milo Roy Maltbie, who is secretary of the committee, and who has made municipal government a study for several years, will gladly assist any one. The committee offices are rapidly becoming the centre for information upon all phases of city government, and few days pass without receiving requests from European cities, not to mention those from the United States. No stronger evidence is needed to show that the work the Reform Club is doing meets a widespread demand and is satisfactorily conducted.—  
*New York Tribune.*